Cumplir el TNP: de las amenazas nucleares a la seguridad humana
Carta abierta a los Estados Parte del Tratado de No Proliferación Nuclear - TNP


Estimados representantes de China, Francia, Rusia, Reino Unido, Estados Unidos
y otros Estados Partes del TNP:

Las armas nucleares amenazan a las generaciones actuales y futuras. La seguridad que pueden haber proporcionado en el siglo XX no tiene cabida en el mundo de hoy y de mañana, que se esfuerza por hacer frente a la pandemia de COVID, estabilizar el clima, resolver los conflictos nacionales e internacionales de forma pacífica, proteger el ciberespacio y avanzar en la seguridad humana y los Objetivos de Desarrollo Sostenible.

Es hora de comenzar a eliminar el papel de las armas nucleares en las doctrinas de seguridad y de desarrollar un plan práctico para lograr la paz y la seguridad de un mundo libre de armas nucleares.

En la Décima Conferencia de Revisión del Tratado de No Proliferación (Non-Proliferation Treaty, NPT-X), que se celebrará en 2022, les pedimos:

- Iniciar el proceso para poner fin de forma permanente a la carrera de armamentos y eliminar gradualmente el papel de las armas nucleares en las doctrinas de seguridad, apoyando la adopción de políticas de no-primer-uso y el cese de la fabricación de armas nucleares a más tardar en la XI Conferencia de Revisión del TNP en 2025;

- Comprometerse con un plazo no posterior a 2045 para cumplir con la obligación del Artículo VI de lograr la eliminación mundial de las armas nucleares;

- Acordar la adopción de un plan concreto para implementar este compromiso, incluso mediante la reducción sistemática y progresiva de los arsenales nucleares, en la Conferencia de Desarme o en la 11ª Conferencia de Revisión del TNP;

- Acordar el cambio de presupuestos e inversiones públicas de la industria de las armas nucleares para apoyar la salud pública, la estabilización del clima y el desarrollo sostenible.

El TNP se adoptó en 1970 por un plazo fijo de 25 años, tras el cual se esperaba que fuera sustituido por un régimen de desarme nuclear más completo. Esto no ocurrió.

En 1995, el TNP se prorrogó sobre la base de tres compromisos a corto plazo (incrementales):

- conseguir un Tratado de Prohibición Completa de los Ensayos Nucleares (Comprehensive Test Ban Treaty - CTBT) para 1996,

- negociar un tratado sobre materiales fisionables y establecer zonas adicionales libres de armas nucleares, especialmente en Oriente Medio,
• y un compromiso más amplio por parte de los Estados armados nuclearmente para reducir las armas nucleares en un proceso que conduzca a su total eliminación.

De todos ellos, sólo se ha negociado el CTBT, que aún no ha entrado en vigor.

No puede haber excusa para no lograr los tres compromisos graduales en un futuro próximo, y el compromiso más amplio -la eliminación global de las armas nucleares- en los próximos 25 años, si no antes.

Una medida clave para reducir el riesgo de una guerra nuclear y empezar a eliminar progresivamente el papel de las armas nucleares en las doctrinas de seguridad, manteniendo al mismo tiempo la estabilidad estratégica, es comprometerse a no iniciar jamás una guerra nuclear adoptando políticas de no-primer-uso (o de propósito único) y los controles operativos relacionados.

Las opciones de utilizar las armas nucleares en primera instancia en un conflicto, y los preparativos para habilitar ese primer uso, intensifican las tensiones y los riesgos, estimulan las contramedidas, tales como el lanzamiento en caso de alerta, justifican los programas de modernización nuclear e impiden las negociaciones sobre el desarme nuclear. Las opciones de primer uso son, literalmente, jugar con fuego en situaciones muy combustibles, altamente riesgosas, y han estado a punto de conducir a una guerra nuclear iniciada por error o por un cálculo incorrecto.

Las declaraciones unilaterales de no-primer-uso, los acuerdos bilaterales de no-primer-uso y/o un acuerdo multilateral de no-primer-uso pueden reducir estos riesgos. Elogiamos a China y a la India por haber adoptado ya políticas unilaterales de no ser los primeros en utilizar las armas, y elogiamos a China y a Rusia por haber adoptado un acuerdo bilateral de no-primer-uso. Estos pueden ir seguidos de una reestructuración de las fuerzas nucleares y de controles operativos para aplicar las políticas de no-primer-uso, y para construir credibilidad y confianza en las políticas para reducir aún más los riesgos nucleares.

Y, lo que es más importante, la adopción de políticas de no-primer-uso o de propósito único podría abrir la puerta a que los estados armados nuclearmente y sus aliados se unan a las negociaciones para la eliminación completa de las armas nucleares. Si las armas nucleares son necesarias para disuadir una serie de amenazas -no sólo de las armas nucleares-, lo más probable es que los países que dependen de la disuasión nuclear no acepten eliminar las armas mientras sigan existiendo esas otras amenazas. Sin embargo, si el único propósito de las armas nucleares de un país es la disuasión contra las armas nucleares de otros, entonces el país puede aceptar unirse a un proceso de desarme nuclear verificado siempre que participen todos los demás países con armas nucleares. Por esta razón, los Estados Parte del Tratado de No Proliferación, TNP, también deben comprometerse con los Estados que no son parte del TNP (India, Israel, Corea del Norte y Pakistán) en el proceso de desarme nuclear.

Agradecemos a los gobiernos de China, Francia, Rusia, Reino Unido, EE.UU. y otros Estados Partes del TNP el considerar esta carta, y esperamos apoyarles y comprometernos con ustedes en la adopción de estas políticas y cuando establezcamos conjuntamente la paz y la seguridad de un mundo libre de armas nucleares.

(La carta abierta también está disponible en francés e italiano).  

Traducción al español:  
Ney Villamil, CEMERG.
Dear Representatives of China, France, Russia, the UK the USA and other States Parties to the NPT,

Nuclear weapons threaten current and future generations. The security they may have provided in the 20th Century has no place in the world of today and tomorrow, which is struggling to address the COVID pandemic, stabilise the climate, resolve national and international conflicts in peaceful ways, protect cyberspace, and advance human security and the sustainable development goals.

It is time to start phasing out the role of nuclear weapons in security doctrines and develop a practical plan to achieve the peace and security of a nuclear-weapon-free world.

At the Tenth Review Conference of the Non-Proliferation Treaty (NPT-X) in 2022, we call on you to:

1. Start the process to permanently end arms racing and phase out the role of nuclear weapons in security doctrines by supporting the adoption of no-first-use policies and cessation of the manufacture of nuclear weapons no later than the 11th NPT Review Conference in 2025;
2. Commit to a timeframe of no later than 2045 to fulfil the Article VI obligation to achieve the global elimination of nuclear weapons;
3. Agree to adopt a concrete plan to implement this commitment, including through the systematic and progressive reduction of nuclear arsenals, at the Conference on Disarmament or the 11th NPT Review Conference;
4. Agree to shift budgets and public investments from the nuclear weapons industry to instead support public health, climate stabilization and sustainable development.

The NPT was adopted in 1970 for a fixed timeframe of 25 years, after which it was expected that it would be replaced by a more comprehensive nuclear disarmament regime. This did not happen.

In 1995 the NPT was extended on the basis of three near-term (incremental) commitments – to achieve a Comprehensive Test Ban Treaty (CTBT) by 1996, to negotiate a fissile materials treaty and to establish additional nuclear-weapon-free zones especially in the Middle East – and a more comprehensive commitment by the nuclear armed States to reduce nuclear weapons in a process leading to their total elimination. Of these, only the CTBT has been negotiated, and it has yet to enter-into-force.

There can be no excuse for not achieving the three incremental commitments in the near future, and the more comprehensive commitment – the global elimination of nuclear weapons – within the next 25 years, if not sooner.

A key measure to reduce the risk of a nuclear war and to start phasing out the role of nuclear weapons in security doctrines while maintaining strategic stability, is to commit to never initiate nuclear warfare by adopting no-first-use (or sole purpose) policies and related operational controls.

Options to use nuclear weapons first in a conflict, and preparations to enable such a first-use, escalate tensions and risks, stimulate counter measures such as launch-on-warning, justify nuclear modernisation
programs and prevent negotiations on nuclear disarmament. First-use options are literally playing with fire in very combustible situations, and have nearly led to a nuclear war being initiated by mistake or miscalculation.

Unilateral no-first-use declarations, bilateral no-first-use agreements and/or a multilateral no-first-use agreement can reduce these risks. We commend China and India for already adopting unilateral no-first-use policies and we commend China and Russia for adopting a bilateral no-first-use agreement. These can be followed by nuclear force restructuring and operational controls to implement no-first-use policies, and to build credibility and confidence in the policies to further reduce nuclear risks.

And most importantly, the adoption of no-first-use or sole purpose policies could open the door to the nuclear armed states and their allies joining negotiations for the complete elimination of nuclear weapons. If nuclear weapons are required to deter against a range of threats – not only nuclear weapons – then countries relying on nuclear deterrence will most likely not agree to eliminate the weapons while these other threats still exist. However, if the only purpose of a country’s nuclear weapons is to deter against the nuclear weapons of others, then the country can agree to join a verified nuclear disarmament process as long as all other nuclear armed countries participate. For this reason, the States Parties to the NPT also need to engage with the states which are not parties (India, Israel, North Korea and Pakistan) in the nuclear disarmament process.

We thank the governments of China, France, Russia, the UK, USA and other States Parties to the NPT for considering this letter, and we look forward to supporting and engaging with you as you adopt these policies and as we jointly establish the peace and security of a nuclear-weapon-free world.

Endorsers as at January 24, 2022

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(Affiliations/titles are listed for identification purposes and do not necessarily imply organizational endorsement)

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